Office of the State Public Defender

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March 17, 2021

Jennifer Neill Assistant Secretary/Chief Counsel, Legal Affairs California Department of Corrections and Rehabilitation (via email jennifer.neill@cdcr.ca.gov)

Re: Pursuant to Penal Code section 1243, CDCR Must Cease Collecting Restitution Payments from Inmates Under Sentence of Death Pending Completion of their Automatic Appeals

Dear Ms. Neill,

As lawyers who represent inmates under sentence of death incarcerated in California's prisons, the Office of the State Public Defender, the Habeas Corpus Resource Center, and the California Appellate Project – San Francisco request that CDCR immediately cease collecting restitution payments from the wages and trust account deposits of inmates sentenced to death pending completion of their automatic appeals. The recent decision in *People v. Chhoun* (2021) 2021 WL 506110, __ Cal.5th (*Chhoun*), requires these steps without further action by the California Supreme Court or lower courts.

California law requires that courts impose two types of restitution on persons convicted of a felony criminal offense. (Pen. Code, § 1202.4, subd. (a).) First, courts must impose a restitution fine (Pen. Code, § 1202.4, subd. (b)) of up to \$10,000 per case, which is considered an additional criminal penalty. (*People v. Hanson* (2000) 23 Cal.4th 355, 362.) Second, when the victim has suffered economic loss as a result of the defendant's conduct, the courts must impose restitution to the victim. (Pen. Code, § 1202.4, subd. (f).)

The law further provides a mechanism for collecting payments toward the restitution obligations of persons incarcerated due to a criminal conviction. Penal Code section 2085.5 requires the CDCR to transfer a percentage of prisoners' wages and trust account deposits to the California Victim Compensation Board for transfer either to the Restitution Fund (for fines and for victim restitution orders where the

victim has already received compensation from the Fund) or to the victim (for victim restitution orders where the victim has not received compensation from Fund). For condemned inmates, the amount collected is 70 percent. (Pen. Code, § 2700.1.)

While the law thus facilitates the satisfaction of restitution awards, it also mandates that execution of the judgment in cases involving a sentence of death is automatically stayed pending completion of the appeal. As Penal Code section 1243 explains, "[a]n appeal to the Supreme Court or to a court of appeal from a judgment of conviction stays the execution of the judgment in all cases where a sentence of death has been imposed"

CDCR's present practice is to execute upon that portion of the judgment in a capital case imposing a restitution fine or victim restitution order even while the inmate's appeal is pending. (15 CCR § 3097; see, e.g., Centinela Inmate Orientation Handbook (2020), § 24, pp. 39-41; see also sample inmate trust account statement,

¹Penal Code section 2085.5 provides in pertinent part:

. . .

(c) If a prisoner owes a restitution order imposed pursuant to . . . subdivision (f) of Section 1202.4 of this code, the secretary shall deduct a minimum of 20 percent or the balance owing on the order amount, whichever is less, up to a maximum of 50 percent from the wages and trust account deposits of a prisoner, unless prohibited by federal law. The secretary shall transfer that amount to the California Victim Compensation Board for direct payment to the victim, or payment shall be made to the Restitution Fund to the extent that the victim has received assistance pursuant to that program. The sentencing court shall be provided a record of the payments made to victims and of the payments deposited to the Restitution Fund pursuant to this subdivision."

Victim restitution awards must be satisfied before collecting for a restitution fine. (Pen. Code, § 2085.5, subd. (j) ["[i]f a prisoner has both a restitution fine and a restitution order from the sentencing court, the department shall collect the restitution order first . . ."].)

[&]quot;(a) If a prisoner owes a restitution fine imposed pursuant to . . . subdivision (b) of Section 1202.4 of this code, the secretary shall deduct a minimum of 20 percent or the balance owing on the fine amount, whichever is less, up to a maximum of 50 percent from the wages and trust account deposits of a prisoner, unless prohibited by federal law, and shall transfer that amount to the California Victim Compensation Board for deposit in the Restitution Fund. The amount deducted shall be credited against the amount owing on the fine. The sentencing court shall be provided a record of the payments. . . .

attached as Exhibit A.) This violates Penal Code section 1243 as reiterated by the California Supreme Court in *People v. Chhoun*.

Penal Code section 1243 and recent case law require that CDCR cease collecting restitution payments from condemned inmates pending completion of their automatic appeals

People v. Chhoun (2021) 2021 WL 506110, Cal.5th, makes clear that the automatic stay in Penal Code section 1243 stays collection of a restitution fine pending completion of the automatic appeal without further action by the sentencing court or a higher court.

Chhoun was an automatic appeal from a sentence of death. In Chhoun, the appellant contended that Penal Code section 1243 required the Supreme Court to stay the collection of his \$10,000 restitution fine pending completion of his appeal. The Court agreed the automatic stay contemplated by section 1243 extended to the portion of the judgment imposing a restitution fine. However, no additional action on the part of the Court was necessary to effect a stay:

Defendant [] argues his obligation to pay the fine should be stayed pending the finality of his automatic appeal, but, as he recognizes, an appeal to this court "stays the execution of the judgment in all cases where a sentence of death has been imposed." (§ 1243.) *No additional stay is required.*

(People v. Chhoun, supra, 2021 WL 506110, at *28, fn. 22 [italics added].)

Chhoun makes clear that a condemned inmate's obligation to pay a restitution fine is stayed automatically while the appeal is pending. Accordingly, CDCR's collection of restitution fine payments from the trust accounts or wages of inmates sentenced to death whose automatic appeals are pending is unlawful and must cease immediately. As of December 20, 2020, there were 279 inmates on death row with pending appeals. We therefore request that CDCR immediately stop collecting payments toward the restitution fines of these inmates, until such time as their appeals are completed.

Chhoun extends to orders for victim restitution

Although *Chhoun* dealt only with a restitution fine, its reasoning extends to orders for victim restitution. The *Chhoun* court recognized that restitution fines are part of the judgment that is stayed automatically by section 1243. (See *People v. Hamed* (2013) 221 Cal.App.4th 928, 934 ["all fines are part of the judgment"];

People v. Hong (1998) 64 Cal.App.4th 1071, 1080, 1083 [same].) Further court action therefore is unnecessary to stay execution of the restitution fine. (*Chhoun, supra*, 2021 WL 506110, at *28, fn. 22.)

Victim restitution orders also are part of the judgment. Like restitution fines, victim restitution is a mandatory part of the sentence in a criminal case. (Compare Pen. Code, § 1202.4, subd. (b) ["In every case where a person is convicted of a crime, the court *shall* impose a separate and additional restitution fine . . ."] [italics added]², with *id.*, subd. (f) [subject to certain narrow exceptions, "in every case in which a victim has suffered economic loss as a result of the defendant's conduct, the court *shall* require that the defendant make restitution to the victim or victims . . . based on the amount of loss claimed by the victim or victims or any other showing to the court. . . . The court *shall* order full restitution"] [italics added].)

Moreover, victim restitution orders appear on the same abstract of judgment as the restitution fine. Indeed, Judicial Council forms CR-290 and CR-292, the abstract of judgment forms used throughout the state, include spaces for recording both restitution fines and victim restitution orders. (See Judicial Council Forms CR-290 ["Felony Abstract of Judgment – Determinate"], CR-292 ["Abstract of Judgment – Prison Commitment – Indeterminate"], attached as Exhibit B.) "The Legislature intended that the abstract of judgment summarize the judgment." (People v. Hong, supra, 64 Cal.App.4th at p. 1080; see also People v. Hamed, supra, 221 Cal.App.4th at p. 934 [the abstract must summarize the judgment].) It follows that both restitution fines and victim restitution orders are part of the judgment in a criminal case.

Because victim restitution orders are part of the judgment, *Chhoun*'s interpretation of section 1243 extends to the portion of the judgment imposing a victim restitution order in a capital case. In such cases, the collection of payments toward victim restitution orders is stayed automatically pending the completion of the appeal. No further action by the sentencing court or a reviewing court is required. We therefore request that CDCR immediately stop collecting payments toward the victim restitution orders of inmates sentenced to death, until such time as their appeals are completed.

² The court may waive the fine if it finds "compelling and extraordinary reasons" to do so (Pen. Code, § 1202.4, subd. (b)), but inability to pay is not considered such a reason (*Id.*, § 1202.4, subd. (c)).

We look forward to CDCR promptly implementing a solution that complies with *Chhoun* and Penal Code section 1243.

Sincerely,

/s/ Mary K. McComb

Mary K. McComb State Public Defender

/s/ Michael J. Hersek

Michael J. Hersek Interim Executive Director Habeas Corpus Resource Center

/s/ Joseph Schlesinger

Joseph Schlesinger Executive Director California Appellate Project

CC: Connie Gipson, CDCR, Director of Adult Institutions
Julie Sobel, CDCR, Attorney, Office of Legal Affairs
Kelli Evans, Governor's Office, Chief Deputy Legal Affairs Secretary
Jessica Devencenzi, Governor's Office, Deputy Legislative Secretary

EXHIBIT A

Date\Time: 2/3/2021 3:44:19 PM

Institution: SQ

CDCR

Verified:

Inmate Statement Report

CDCR#

Inmate/Group Name

Institution

SQ

Unit

Cell/Bed

Current Available Balance:

\$92.45

Transaction Date

Transaction	List					
Transaction Date	Institution	Transaction Type	Source Doc#	Receipt#/Check#	Amount	Account Balance
11/01/2020	SQ	BEGINNING BALANCE				\$0.30
12/18/2020	SQ	INMATE SPECIAL DEPOSIT - DO/CS ONLY	404154052358 EIP	24688	\$1,200.00	\$1,200.30
01/17/2021	SQ	DIRECT ORDER PAYMENT	404154052358 EIP		(\$123.08)	\$1,077.22
01/17/2021	SQ	ADMINISTRATIVE FEE	404154052358 EIP		(\$12.31)	\$1,064.91
01/17/2021	SQ	DIRECT ORDER PAYMENT	404154052358 EIP		(\$716.92)	\$347.99
01/17/2021	SQ	ADMINISTRATIVE FEE	404154052358 EIP		(\$71.69)	\$276.30
02/03/2021	SQ	SALES	15		(\$183.85)	\$92.45
Encumbran	ce List		₹% .			

No information was found for the given criteria.

Amount

Obligation List

Encumbrance Type

Obligation Type Court Case# Original Owed Balance Sum of Tx for Date Range for Oblg Current Balance

No information was found for the given criteria.

Restitution List

Restitution	Court Case#	Status	Original	Owed Balance	Interest Accrued	Sum of Tx for Date Range for Oblg	Current Balance
RESTITUTION FINE		Active		\$10,000.00	\$0.00	\$0.00	\$10,000.00
DIRECT		Active		\$16,203.48	\$0.00	(\$716.92)	\$14,916.55

EXHIBIT B

FELONY ABSTRACT OF JUDGMENT—DETERMINATE

CR-290

SUBSE	OP CC	OURT OF CALIFORI			WITHOU	T COMPLET	TED P	AGE T	W	00	FC	R-29	JAI	IAC	JHE	(ט					
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	LE OF	THE STATE OF CA	LIFORNIA vs.		DOB:									-A							
AKA:														-B							
CII N	D.:													-C	7						
BOOKING NO.: NOT PRESENT FELONY ABSTRACT OF JUDGMENT AMENDED										-						٠.					
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DATE OF HEARING DEPT. NO.							JUDGE														
CLERK REPORTER							PROBATION NO. OR PROBATION OFFICER IMMEDIATE SENTENCE							NCING							
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PEOPLE OF THE STATE OF CALIFORNIA vs. DEFENDANT:											
-A -	В		-c	,		-D					
FINANCIAL OBLIGATIONS (plus any applicable penalty assessments)	 :				_						
a. Restitution Fines:											
Case A: \$ per PC 1202.4(b) (forthwith per PC 2085.5 if prison compared by per PC 1202.44 is now due, probation having been re-	•	\$ per PC	1202.45 s	uspended unless pa	arole i	is revoked					
Case B: \$ per PC 1202.4(b) (forthwith per PC 2085.5 if prison commitment); \$ per PC 1202.45 suspended unless parole is revoked.											
\$ per PC 1202.44 is now due, probation having been revoked.											
Case C: \$ per PC 1202.4(b) (forthwith per PC 2085.5 if prison commitment); \$ per PC 1202.45 suspended unless parole is revoked. \$ per PC 1202.44 is now due, probation having been revoked.											
Case D: \$ per PC 1202.4(b) (forthwith per PC 2085.5 if prison commitment); \$ per PC 1202.45 suspended unless parole is revoked. \$ per PC 1202.44 is now due, probation having been revoked.											
b. Restitution per PC 1202.4(f):											
Case A: \$ Amount to be determined to	victim(s)	Restitut	ion Fund								
Case B: \$ Amount to be determined to	☐ victim(s)	Restitut	ion Fund								
Case C: \$	victim(s)	Restitut	ion Fund								
Case D: \$	☐ victim(s)	Restitut	ion Fund								
Victim name(s), if known, and amount breakdown in item				ation officer's report.							
c. Fines:											
Case A: \$ per PC 1202.5 \$ per VC 23550 or	•	• • • •									
includes: \$\ Lab Fee per HS 11372.5(a) \$\\$	Drug Pr	ogram Fee per HS	11372.7	(a) for each qualify	ing of	ffense					
Case B: \$ per PC 1202.5	days 🔲 cou	nty jail 🔲 prisor	n in lieu of	fine Concurrent		consecutive					
☐ includes: ☐\$ Lab Fee per HS 11372.5(a) ☐ \$											
Case C: \$ per PC 1202.5 \$ per VC 23550 or	days 🔲 cou	nty jail prisor	n in lieu of	fine concurrent		consecutive					
includes: \(\bigcup_\$ \) Lab Fee per HS 11372.5(a) \(\bigcup_\$ \)											
Case D: \$ per PC 1202.5 \$ per VC 23550 or											
includes: \$\\$ Lab Fee per HS 11372.5(a) \$\\$											
d. Court Operations Assessment: \$ per PC 1465.8. e. Conviction											
10. TESTING: Compliance with PC 296 verified AIDS per PC 1				· · · · · · · · · · · · · · · · · · ·	, -,						
11. REGISTRATION REQUIREMENT: per (specify code section):	_										
12. MANDATORY SUPERVISION: Execution of a portion of the defer	ndant's senter	ice is suspended a	ind deeme	ed a period of mand	atory	supervision					
under Penal Code section 1170(h)(5)(B) as follows (specify total sente	nce, poπion si			e servea tortnwith):							
Total: Suspended:		Served for	runwiun:[
13. Other orders (specify):		•									
	16. CREDIT	FOR TIME SERV	ED								
	CASE	TOTAL CREDITS	ACTUA	L LOCAL CO	NDUC	Т					
14. IMMEDIATE SENTENCING: ☐ Probation to prepare and submit a	А					2933 2933.1					
post-sentence report to CDCR per 1203c.	В				 	4019 2933 2933,1					
Defendant's race/national origin:					11	4019					
15. EXECUTION OF SENTENCING IMPOSED	С					2933 2933.1 4019					
a.					† †	2933					
c. after revocation of probation	D				[]	2933.1 4019					
d. at resentencing per recall of commitment (PC 1170(d).)	Date	Sentence Pronounc	ed	Time Served in Sta							
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17. The defendant is remanded to the custody of the sheriff forthwi	h after	48 hours excluding	Saturday	ys, Sundays, and ho	liday						
To be delivered to the reception center designated by the direct county jail other (specify):											
CLERK OF	THE COU	RT	,								
I hereby certify the foregoing to be a correct abstract of the judgment may											
DEPUTY'S SIGNATURE	DATE										
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ABSTRACT OF JUDGMENT—PRISON COMMITMENT—INDETERMINATE

					ITHOUT COMPLETE	D PAGE TWO	OF CR-292	ATTACHED	<u>) </u>				CF	R-292	
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AKA:						-В									
CII NO.	:				_			-C							
	NG NO.:				MOT PRESENT AMENDED									•	
		O STATE PRISON IUDGMENT			-D										
DATE (OF HEAR	ING		DEPT. NO.	JUDGE										
CLERK			1		PROBATION NO. OR PROBATION OFFICER IMMEDIATE SENTENCING										
COUN	SEL FOR	PEOPLE				COUNSEL FOR	DEFENDANT						APPTO.		
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enhancements horizontally. Enter time imposed or "S" for stayed. DO TIME IMPOSED OR "S" FOR STAYED ENHANCEMENT STAYED					TIME IMPOSED OR "S" FOR STAYED	EMENT	TIME IMPOSED OR "S" FOR STAYED			TOTAL		L			
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7. 🔲	Additi	onal determinate	e term (se	ee CR-290).	•										
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PEOPLE OF THE STATE OF CALIFORNIA vs. DEFENDANT:			•								
-A	-B	-	.c	-D							
9. FINANCIAL OBLIGATIONS (plus any applicable penalty assessmen	ts):										
a. Restitution Fines:											
Case A: \$ per PC 1202.4(b) forthwith per PC 2085.5; \$ per PC 1202.44 is now due, probation having been		.45 suspended unless	parole i	s revoked.							
Case B: \$ per PC 1202.4(b) forthwith per PC 2085.5; \$ per PC 1202.45 suspended unless parole is revoked.											
\$ per PC 1202.44 is now due, probation having been revoked.											
Case C: \$ per PC 1202.4(b) forthwith per PC 2085.5; \$ per PC 1202.44 is now due, probation having been		.45 suspended unless	parole i	s revoked.							
Case D: \$ per PC 1202.4(b) forthwith per PC 2085.5; \$	per PC 1202	.45 suspended unless	parole i	s revoked.							
\$ per PC 1202.44 is now due, probation having been	revoked.										
b. Restitution per PC 1202.4(f):											
Case A: \$ to	victim(s)	Restitution	Fund								
Case B: \$ Amount to be determined to	victim(s)	Restitution	Fund								
Case C: \$ Amount to be determined to	victim(s)	=									
Case D: \$ Amount to be determined to	☐ victim(s)	_									
☐ *Victim name(s), if known, and amount breakdown in item	12, below. [☐ *Victim name(s) in	probation	on officer's report.							
c. Fines:		-4.:-::									
Case A: \$ per PC 1202.5											
includes: \$50 Lab Fee per HS 11372.5(a) \$											
Case B: \$ per PC 1202.5	-										
includes: \$50 Lab Fee per HS 11372.5(a) \$	Drug Pr	ogram Fee per HS 11	372.7(a)	for each qualifying offense							
Case C: \$ per PC 1202.5 \$ per VC 23550 or											
includes: \$50 Lab Fee per HS 11372.5(a) \$	Drug Pr	ogram Fee per HS 11	372.7(a)	for each qualifying offense							
Case D: \$ per PC 1202.5	days 🔲 cou	nty jail 🔲 prison in l	ieu of fin	e 🗌 concurrent 🔲 consecutive							
includes: \$50 Lab Fee per HS 11372.5(a) \$	Drug Pr	ogram Fee per HS 11	372.7(a)	for each qualifying offense							
d. Court Security Fee: \$ per PC 1465.8. e. Crimi	nal Conviction	Assessment: \$	ре	r GC 70373.							
10. TESTING: a. Compliance with PC 296 verified b. AIDS											
11. REGISTRATION REQUIREMENT: per (specify code section):	-		3 7.								
12. Other orders (specify):											
12. Other orders (specify).											
13. IMMEDIATE SENTENCING:	15. CREDIT	FOR TIME SERVED									
☐ Probation to prepare and submit post-sentence report to	CASE	TOTAL CREDITS	ACTUAL	LOCAL CONDUCT							
CDCR per PC 1203c.	A			[] 2933 [] 2933.1							
Defendant's race/national origin:		+		[] 4019							
14. EXECUTION OF SENTENCING IMPOSED	В			[] 2933.1 [] 4019							
a. 🔲 at initial sentencing hearing	С			[] 2933 [] 2933.1							
b at resentencing per decision on appeal	<u>_</u> _	ļ		[] 4019 [] 2933							
c. \square after revocation of probation	D			[] 2933.1							
 d. at resentencing per recall of commitment (PC 1170(d).) e. other (specify): 	Dat	te Sentence Pronounced		[] 4019 Time Served in State Institution							
e. Done: (specily).				DMH CDC CRC							
16. The defendant is remanded to the custody of the sheriff	with 🗆 -#	48 hours evaluding Sa	turdeve								
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